## 3/27/78 – Presidential Briefing – Urban and Regional Policy Group, "Conserving America's Communities and Neighborhoods."

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Presidential Briefing
by the
Urban and Regional Policy Group

Conserving America's Communities and Neighborhoods

## **NATIONAL URBAN POLICY:**

## CONSERVING AMERICA'S COMMUNITIES AND NEIGHBORHOODS

DIVERSE
NEIGHBORHOODS OF
ARCHITECTURAL AND
HISTORIC VALUE

CULTURAL AND FINANCIAL CENTERS

CRITICAL TO AMERICA'S ECONOMIC STRENGTH AND QUALITY OF LIFE

THROUGH THE AGES CITIES HAVE ADVANCED CIVILIZATION WHY CITIES ARE WORTH SAVING

PHYSICAL PLANT WORTH \$3 TRILLION

CONSERVE ENERGY AND RESOURCES

AMERICANS VIEW
CITIES AS THE
CENTER OF
AMERICAN SOCIETY

70% OF
AMERICANS LIVE
IN URBAN AREAS
AND MOST OF
AMERICA'S POOR
LIVE IN CENTRAL
CITIES

## GOALS FOR NATIONAL URBAN POLICY

PRESERVE
THE HERITAGE AND
VALUES OF
AMERICA'S OLDER
CITIES

MAINTAIN
THE INVESTMENT IN
OLDER CITIES
AND THEIR
NEIGHBORHOODS

ASSIST
NEWER CITIES
CONFRONT
THE CHALLENGES
OF GROWTH

PROVIDE
IMPROVED
HOUSING, JOB
OPPORTUNITIES
AND
COMMUNITY
SERVICES

## URBAN PROBLEMS ARE FOUND EVERYWHERE

- OLDER AND NEWER CITIES
- . SMALL AND LARGE CITIES
- LARGE CITIES NORTHERN
  AND SOUTHERN
  CITIES

• SOME CITIES

ARE IN SERIOUS

TROUBLE, ECONOMICALLY

AND SOCIALLY...THEY NEED

HELP • OTHERS HAVE

SOME PROBLEMS BUT

THEY CAN MANAGE
• SOME ARE HEALTHY

BUT CONDITIONS EXIST

FOR FUTURE

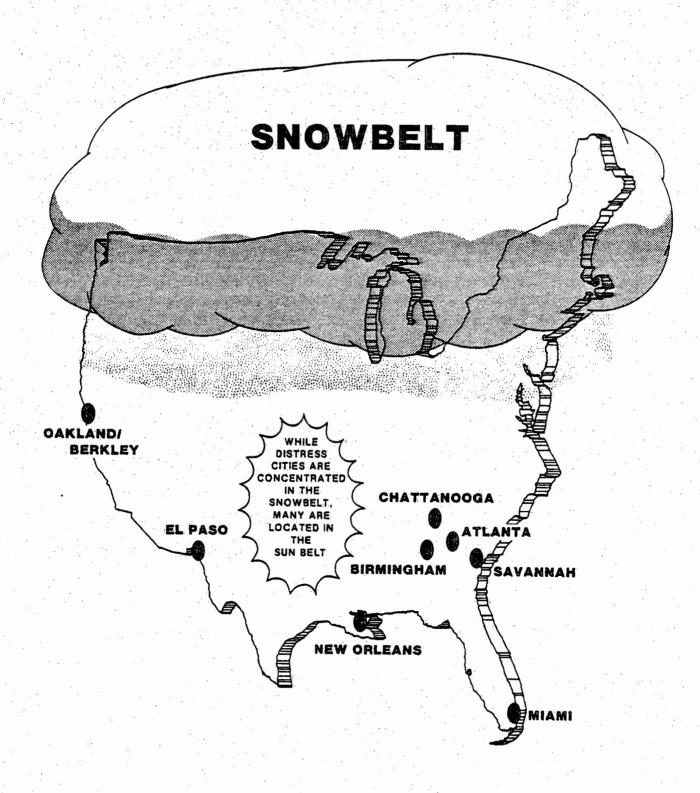
PROBLEMS

## OLDER DISTRESSED CITIES FACE:

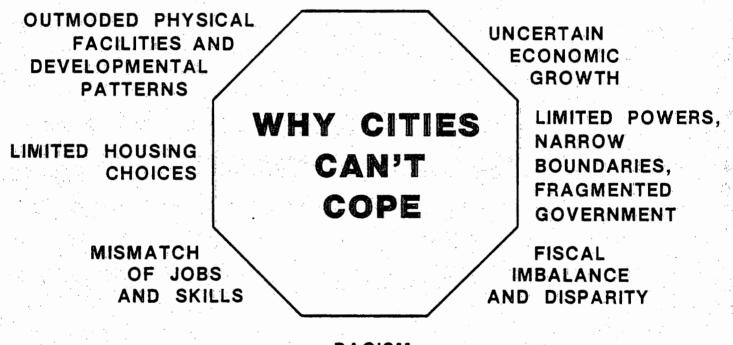
• POLLUTION • HIGH TAXES
• POOR SCHOOLS • CRIME
• FISCALLY STRAINED
BUDGETS • LOSS OF JOBS
• POVERTY • FLIGHT OF PEOPLE
AND INDUSTRY • ERODING TAX
BASES • OBSOLETE PHYSICAL
STRUCTURES • OUTMODED
DEVELOPMENT
• RACISM

## GROWING CITIES FACE:

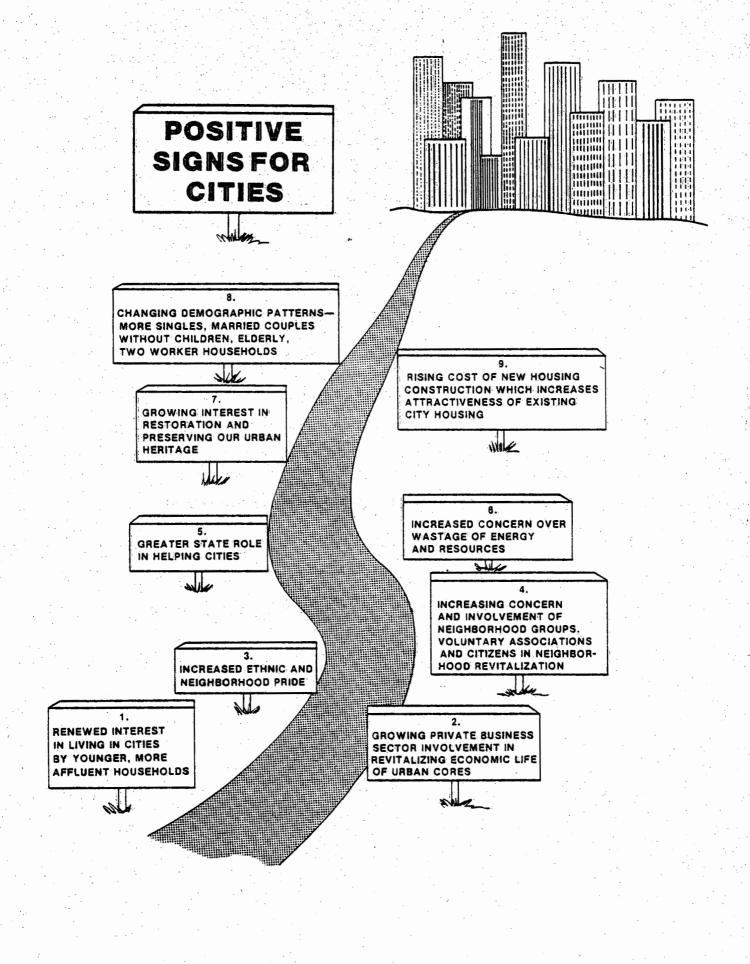
- ENERGY INEFFICIENT LAND USE • RESOURCE WASTEFUL SPRAWL
- POCKETS OF POVERTY
- SOME PHYSICAL DECAY
   IN OLDER AREAS



PEOPLE AND INDUSTRY MOVING OUT OF CITIES



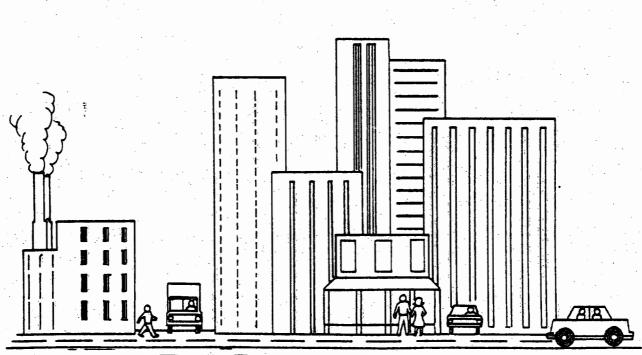
RACISM AND DISCRIMINATION



## 10 URBAN POLICY RECOMMENDATIONS

#### **38 STRATEGIES**

100 + RECOMMENDATIONS TO IMPROVE
38 EXISTING FEDERAL PROGRAMS IN 9 AGENCIES



CONSERVING AMERICA'S COMMUNITIES
AND NEIGHBORHOODS

## **NATIONAL URBAN POLICY:**

## CONSERVING AMERICA'S COMMUNITIES AND NEIGHBORHOODS

POLICIES AND STRATEGIES

#### PROBLEM:

- UNCOORDINATED DELIVERY OF FEDERAL ASSISTANCE TO CITIES
- INCONSISTENT FEDERAL ACT-IONS WHICH HURT CITIES

### POLICY RESPONSE 1

EXISTING AND NEW FEDERAL PROGRAMS WILL
BE ADMINISTERED IN A COORDINATED, EFFICIENT
AND FAIR MANNER TO STRENGTHEN CITIES.
ACTIVITIES WILL BE EVALUATED BEFORE APPROVAL
SO THEY ARE CONSISTENT WITH POLICY.

# POLICY 1: FEDERAL COORDINATION/ URBANIMPACT

## STRATEGIES

- INITIATE URBAN IMPACT ANALYSIS
   OF FEDERAL ACTIVITIES
- INCREASE INTERAGENCY
   COORDINATION AND POLICY FOCUS
- CREATE AN URBAN DATA AND EVALUATION CAPACITY

## PROBLEM: MANY STATES HAVE BEEN INSENSITIVE TO CITY NEEDS

### POLICY RESPONSE 2

DEVELOP FIRM PARTNERSHIP WITH STATE GOVERNMENTS TO ADDRESS URBAN PROBLEMS.

PROVIDE INCENTIVES FOR STATES TO IMPLEMENT COMPREHENSIVE URBAN POLICIES AND STRATEGIES

# POLICY 2: FEDERAL -STATE PARTNERSHIP

## STRATEGIES

 PROVIDE FLEXIBLE SUPPLEMENTAL FUNDS TO STATES WHICH ADOPT AND IMPLEMENT AN URBAN STRATEGY

# PROBLEM: LACK OF LOCAL PLANNING AND MANAGEMENT CAPABILITY TO DEAL WITH URBAN NEEDS

## POLICY RESPONSE 3

BUILD LOCAL PLANNING AND MANAGEMENT CAPACITY. PROGRAMS WILL SUPPORT LOCAL EFFORTS TO DEVELOP ECONOMIC, SOCIAL SERVICE, AND COMMUNITY DEVELOPMENT POLICIES AND STRATEGIES.

LOCAL GOVERNMENTS WILL PLAY A MAJOR ROLE IN COORDINATING THE USE OF FEDERAL FUNDS.

# POLICY 3: STRENGTHEN LOCAL GOVERNMENT CAPACITY

## STRATEGIES

- CONSOLIDATE AND TAILOR
   PLANNING ASSISTANCE
- CONSOLIDATE OVERLAPPING TECHNICAL ASSISTANCE
- INCREASINGLY CHANNEL FEDERAL PROGRAM FUNDS TO CITIES WITH COMPREHENSIVE PLANS

HELP CITIES COORDINATE FEDERAL PROGRAMS PROBLEM:

# RECOGNITION OF THE ROLE OF VOLUNTARY ORGANIZATIONS NEIGHBORHOOD GROUPS & CITIZENS IN URBAN REVITALIZATION

## POLICY RESPONSE 4

ENCOURAGE AND SUPPORT THE EFFORTS OF NEIGHBORHOOD AND VOLUNTARY GROUPS AND PRIVATE CITIZENS IN REVITALIZING THEIR COMMUNITIES

# POLICY4: REVITALIZE NEIGHBORHOODS

## STRATEGIES

- DELIVER TECHNICAL ASSISTANCE
  TO NEIGHBORHOODS
- DEMONSTRATE NEW
   TECHNOLOGY FOR
   NEIGHBORHOOD REVITALIZATION
   AND SERVICE DELIVERY THROUGH
   PILOT PROJECTS
- PROMOTE NEIGHBORHOOD/
   VOLUNTEER GROUP SELF HELP

## PROBLEM: A DECLINING URBAN ECONOMY

- DECLINING ECONOMIC BASE OF TROUBLED CITIES
- ALARMING UNEMPLOYMENT RISE IN TROUBLED CITIES
- LACK OF INCENTIVES TO ATTRACT, RETAIN, OR EXPAND EXISTING INDUSTRIAL BASE IN TROUBLED CITIES

## POLICY RESPONSE 5

OFFER STRONG INCENTIVES FOR BUSINESS-ES AND INDUSTRY TO REMAIN, EXPAND, OR LOCATE IN ECONOMICALLY TROUBLED CITIES. END FEDERAL DISINCENTIVES FOR LOCATING IN TROUBLED CITIES WHERE POSSIBLE.

# POLICY 5: PROMOTE CITY ECONOMIC HEALTH

## **STRATEGIES**

- PROVIDE INCENTIVES AND REMOVE DISINCENTIVES
- TARGET FEDERAL PURCHASING
- PROVIDE LONG TERM CAPITAL TO PRIVATE SECTOR
- HELP BUSINESSES MEET
   ENVIRONMENTAL REGULATIONS
- LEVERAGE PUBLIC SECTOR FUNDS TO SECURE PRIVATE INVESTMENT
- LOCATE FEDERAL FACILITIES IN EXISTING URBAN AREAS

## PROBLEM: FISCALLY STRAINED CITIES

- MANY CITIES CAN'T MAKE ENDS MEET
- ERODING TAX BASE AS TAXPAYING PEOPLE AND INDUSTRY MOVE AWAY
- HIGH UNEMPLOYMENT, POPULATION DECLINE, ECONOMIC GROWTH LAG, LARGE DEPENDENCY POPULATIONS, OLD PHYSICAL PLANT
- CONFUSED SYSTEM OF INTERGOVERNMENTAL ASSISTANCE

#### POLICY RESPONSE 6

HELP DISTRESSED CITIES ADDRESS CRITICAL SHORT-TERM FISCAL PROBLEMS. MAKE EFFORTS WITH STATES TO STRENGTHEN THE LONG-TERM FISCAL CONDITION OF CITIES AND REFORM THE SYSTEM OF INTERGOVERNMENTAL AID.

## POLICY 6: HELP CITIES' FISCAL CONDITION

## **STRATEGIES**

- AID FISCALLY DISTRESSED CITIES
  - TARGET BLOCK GRANTS AND EMERGENCY AID
  - DEVELOP CASE BY CASE CITY WORK OUT PLANS
- STRENGTHEN FINANCIAL
  SITUATION OF ALL CITIES
  - REFORM FEDERAL/STATE, LOCAL
     INTERGOVERNMENTAL AID
     SYSTEM
  - ENCOURAGE REGIONAL AND METROPOLITAN COST SHARING AND ADMINISTRATION OF SERVICES

## PROBLEM: MANY OLDER CITIES ARE NOT COMPETITIVE

MANY CITIES EXHIBIT PHYSICAL DECAY, POLLUTION, POOR SERVICES, CRIME, POVERTY, ABANDONED NEIGHBORHOODS, LACK OF LIVING CHOICE

MILLIONS OF AMERICANS HAVE MOVED AWAY FROM CITIES

NEIGHBORHOOD DECLINE HAS CONTINUED IN OLDER CITIES

## POLICY RESPONSE 7

HELP MAKE TROUBLED CITIES ATTRACTIVE PLACES TO LIVE AND WORK. HELP IMPROVE THE RANGE AND QUALITY OF SERVICES AVAILABLE TO RESIDENTS.

# POLICY7: MAKECITIES ATTRACTIVE PLACES TO LIVE AND WORK

## <u>STRATEGIES</u>

PROVIDE INCENTIVES FOR ATTRACTING MIDDLE INCOME PERSONS TO CITIES, WHILE MINIMIZING DISPLACEMENT OF THE POOR

ENCOURAGE REHABILITATION OF RESIDENTIAL AND COMMERCIAL STRUCTURES AND PUBLIC BUILDINGS

END MORTGAGE AND INSURANCE REDLINING INCREASE EMPHASIS ON SOCIAL SERVICES, EDUCATION AND ANTI-CRIME EFFORTS ENCOURAGE AND SUPPORT METROPOLITAN WIDE URBAN POLICIES AND STRATEGIES PROVIDE INCREASED RECREATIONAL AND CULTURAL OPPORTUNITIES

## PROBLEM: HAPHAZARD SETTLEMENT PATTERNS

- URBAN SPRAWL EVERYWHERE
- ENERGY-INEFFICIENT SETTLEMENT PATTERNS
- UNCOORDINATED PLANNING AND DEVELOPMENT PROGRAMS

### POLICY RESPONSE 8

HELP URBAN AREAS MANAGE GROWTH EFFECTIVELY. AMEND FEDERAL LAWS AND PROGRAMS TO DISCOURAGE SPRAWL AND ENCOURAGE ENERGY EFFICIENT SETTLEMENT PATTERNS.

# POLICY8: HELPREDUCE SPRAWL

## STRATEGIES

- AMEND PROGRAMS TO DISCOURAGE SPRAWL
- COORDINATE FEDERAL AND STATE ACTIONS AFFECTING DEVELOPMENT

PROBLEM:

## LIMITED URBAN OPPORTUNITIES

LITTLE PROGRESS SINCE THE KERNER COMMISSION REPORT

INSTITUTIONAL RACISM AND RESULTING DISCRIMINATION

## POLICY RESPONSE 9

CARRY OUT STRONG MEASURES TO ELIMINATE DISCRIMINATION AND RACISM FROM ALL ASPECTS OF URBAN LIFE.
STRONG HUMAN RIGHTS LEADERSHIP BY THE FEDERAL GOVERNMENT.

# POLICY 9: REDUCE RACISM AND DISCRIMINATION

## **STRATEGIES**

- EXPAND HOUSING OPPORTUNITIES
- PROVIDE CONTINUOUS
   WHITE HOUSE LEADERSHIP
- UNIFORM ENFORCEMENT OF EXISTING EQUAL OPPORTUNITY AND AFFIRMATIVE ACTION LAWS AND GUIDELINES
- STRENGTHEN EQUAL
   OPPORTUNITY AND AFFIRMATIVE
   ACTION LAWS AND GUIDELINES

## PROBLEM: URBAN UNEMPLOYMENT

- MISMATCH OF JOBS AND SKILLS
- URBAN BLACKS CONSTANTLY UNEMPLOYED 2 TO 2.5 TIMES WHITE UNEMPLOYED
- 30% TO 40% BLACK YOUTH UNEMPLOYED
- LACK OF MOBILE JOB OPPORTUNITIES FOR WOMEN

## POLICY RESPONSE 10

EXPAND BUSINESS AND JOB OPPORTUNITIES FOR THE URBAN POOR, MINORITIES, WOMEN. SEEK WAYS TO INCREASE THE MOBILITY OF THE GROWING NUMBER OF MEN AND WOMEN TRAPPED IN POVERTY AND DEAD END JOBS

# POLICY 10: EXPAND JOB OPPORTUNITIES FOR URBAN POOR, MINORITIES AND WOMEN STRATEGIES

- PROVIDE INCREASED INCENTIVES FOR COMPANIES TO HIRE THE STRUCTURALLY UNEMPLOYED
- PROVIDE JOBS THROUGH NEIGHBOR-HOOD UPGRADING AND ENERGY RETROFIT PROGRAMS
- TARGET TRAINING AND JOB CREATION PROGRAMS
- EXPAND TRANSPORTATION ACCESS TO DECENTRALIZED JOBS
- INCREASE OPPORTUNITY FOR MINO-RITY PROCUREMENT AND GRANT PROGRAMS
- IMPROVE JOB INFORMATION AVAILABILITY

# MAJOR URBAN INITIATIVES OF THE CARTER ADMINISTRATION JANUARY 1977 TO DATE

WELFARE REFORM

**EXPANSION OF JOB PROGRAMS** 

INITIATION OF YOUTH EMPLOYMENT PROGRAM

EXPANSION OF COUNTER-CYCLICAL PUBLIC WORKS

**EXPANSION AND TARGETING OF CDBG** 

INITIATION OF UDAG

STRENGTHENING AND REORGANIZATION OF EQUAL OPPORTUNITY/AFFIRMATIVE ACTION AGENCIES

TARGETING OF CETA (proposed)

**EXPANSION OF ESEA (proposed)** 

**EXPANSION OF HOUSING PROGRAMS** 

CONTINUE AND TARGET COUNTER CYCLICAL REVENUE SHARING (ARFA)

## S' RENGTHS OF THE CARTER URBAN POLICY—MAKING PROCESS

- RESULTS FROM INTERAGENCY COLLABORATION WHICH GENERATED AGENCIES' COMMITMENTS
- AN OPEN PROCESS WHICH INVOLVED:
  - NEIGHBORHOOD GROUPS
  - PRIVATE CITIZENS
  - CIVIL RIGHTS REPRESENTATIVES
  - CORPORATE REPRESENTATIVES
  - UNIONS
  - PUBLIC INTEREST GROUPS
  - VOLUNTEER GROUPS
  - MINORITY GROUPS
- INVOLVED EXHAUSTIVE EVALUATION OF EXISTING PROGRAMS
- PARTICIPATION BY MAYORS, GOVERNORS, LEGISLATORS, OTHER PUBLIC OFFICIALS

## STRENGTHS OF THE PROPOSED URBAN POLICY

- BASED ON DETAILED PROBLEM ANALYSES
- REFLECTS COMPREHENSIVE APPROACH: NOT A SIMPLISTIC CENTERPIECE APPROACH
- ADDRESSES BOTH PLACE AND PEOPLE CONCERNS
- REFLECTS WILLINGNESS TO TACKLE DIFFICULT ISSUES:
  - DECLINE OF SOME OLDER CITIES
  - REDUCTION OF SPRAWL
  - RACISM
  - HARD-CORE UNEMPLOYMENT
  - UNMANAGED GROWTH OF NEW CITIES
- PROPOSES REFORM OF EXISTING INVENTORY AND PROPOSES STRATEGIES TO IMPROVE COORDINATION
- PROVIDES CONTEXT TO CONTINUOUSLY EVALUATE URBAN IMPACT OF FEDERAL ACTIVITIES
- CREATES FRAMEWORK FOR CONTINUOUS UPDATE OF FEDERAL POLICIES AND STRATEGIES
- CREATES STATE, LOCAL GOVERNMENT, BUSINESS AND NEIGHBORHOOD PARTNERSHIPS

## URBAN POLICY REVIEW OF KEY EXISTING PROGRAM RECOMMENDATIONS

## SUMMARY OF URPG EXISTING PROGRAM RECOMMENDATIONS BY AGENCY

#### **DEPARTMENT OF HOUSING & URBAN DEVELOPMENT**

- LEVERAGING OF PUBLIC/PRIVATE FUNDS FOR NEIGHBORHOOD REVITILIZATION THRU NEIGHBORHOOD SERVICES PROGRAM
- CHANGE GUIDELINES TO EXPAND USE OF 312 FOR MULTI-FAMILY
- . USE OF TARGETED TANDEM IN THE INNER CITY
- CONSOLIDATE HOUSING ASSISTANCE & C. D. PLANS
- SECURE JOINT EDA/HUD ON REVIEW OF UDAG APPLICATION PROFILES FOR JOINT FUNDING
- ADD TO OMB A-95 REVIEW & COMMENT SYSTEM A SET OF URBAN IMPACT INDICATORS & RELATED HUD REVIEW PROCEDURES

#### **ECONOMIC DEVELOPMENT ADMINISTRATION**

- TARGET KEY PROGRAMS TO CITIES (e.g. TITLES | & II )
- TOUGHEN & ENFORCE PROJECT SELECTION CRITERIA REQUIRING BENEFITS TO LONG TERM UNEMPLOYED
- INITIATE STRATEGIES FOR FLEXIBLE STATE USE OF
   FUNDS RATHER THAN PROJECT BY PROJECT APPROVAL

#### **ENVIRONMENTAL PROTECTION ADMINISTRATION**

- TIE 208 PLANNING TO 201 WASTE WATER FACILITIES CONSTRUCTION PROGRAM
- REVISE WASTE WATER TREATMENT CRITERIA IN ORDER TO REDUCE SPRAWL (e.g. EXCESS DESIGN CAPACITY)
- ESTABLISH EMISSION REDUCTION PROGRAM WHICH ALLOWS ROOM FOR FUTURE GROWTH IF AIR POLLUTION REQUIREMENTS

#### DEPARTMENT OF TRANSPORTATION

- REQUIRE GOVERNORS & LOCAL OFFICIALS TO DESIGNATE A RECIPIENT FOR URBAN HIGHWAY FUNDS IN URBAN AREAS OVER 1.0 MILLION (REQUIRES LEGISLATION)
- CONSOLIDATE FHWA/UMTA PLANNING FUNDS (REQUIRES LEGISLATION)

#### SMALL BUSINESS ADMINISTRATION

 ESTABLISH UNIFORM RISK DEFINITIONS & ASSESSMENT POLICIES (SECTION 7a)

#### DEPARTMENT OF LABOR

INCREASE TARGETING & REDUCE SUBSTITUTABILITY
 OF KEY CETA TITLES

#### **DEPARTMENT OF TREASURY**

- TARGET ARFA TO ELIMINATE OPERATING EXPENDITURE RESTRICTIONS
- COMPLETE BASIC EVALUATION OF GENERAL REVENUE SHARING PROGRAM & IMPACT

#### **DEPARTMENT OF HEALTH, EDUCATION & WELFARE**

- PROVIDE CITY HALL WITH PASS THROUGH PLANNING & SOCIAL SERVICES FUNDS - TITLE XX
- PROVIDE INCENTIVES TO STATES TO PARTICIPATE IN ESEA PROGRAMS TO A GREATER EXTENT

## URBAN POLICY REVIEW OF EXISTING PROGRAM RECOMMENDATIONS

BASE PROGRAM RECOMMENDATIONS	UABAN POLICIES										
	PRIMARY	FEDERAL COORDIN- ATION IMPACT	HCENTIVE TO STATES	ROLE OF CITY HALL	ROLE OF NEIGHBOR- HOOD	ECOHOMIC DEVELOP- MENT	FISCAL CONDITIONS	ATTRACTIVE LIVABLE COMMUNITIES HOUSING	SPRAWL EFFICIENT LAND SETTLEMENT PATTERNS	RACISM OISCRIMI- HATION	JOB MDBILIT
HUD — URBAN DEVELOPMENT ACTION GRANT (UDAG)											
EDA REVIEW OF APPLICATION PROFILES BY     JOINT FUNDING	<b>5</b> : .	-		~		. :	1	~			
STREAMLINE FOR STANDARD PROGRAM REQ.	5	1		1			1	1			
O JOINT PLANNING REQUIREMENTS WITH EDA	. 5	1		. 1			~	10			
O JOINT TRAINING WITH.EDA	5	~		10			~	1			
JOINT SBA, HUD, EDA TECHNICAL & PACKAGING ASSISTANCE	-5	~		-			/	-			
HUD — COMMUNITY DEVELOPMENT										٠.	
BLOCK GRANT (CDBG)											
CONSOLIDATE HOUSING ASSISTANCE PLAN &     COMMUNITY DEVELOPMENT PLAN	7	~		~		~	~			"	
O CD & HAP'S EFFECTIVE FOR 3 YEAR PERIOD	7	~		1		10	<i>M</i>			1	
STRONGER CITIZEN PARTICIPATION REQ.	7				ju .		ì			10	
OSTER SPATIAL DECONCENTRATION OF DWER INCOME MINORITIES	7				10	10	1			100	~
ADOPT NEW RULES EXPANDING ECONOMIC DEVELOPMENT ACTIVITIES OF PROFIT AND NEIGHBORHOOD ORGANIZATIONS	4 :				**.*	~	<b>"</b>	1			
INVOLVE BUSINESS SECTOR IN PLANNING PROCESS	7			10		-	~	~			1
HUD — REHAB. LOAN PROGRAM (312)									. •		
O CLARIFY AND AMEND PROGRAM POLICIES TO ENCOURAGE EXPANDED USE OF MULTI. FAMILY	7				مز		:		~		
e PERMIT DEVIATION FROM CODES	7				1						
IMPROVE TARGETING	7				~					1	
• EARMARK TO INCREASE CITY CAPACITY	7			10							1
ISSUE NEW GUIDELINES INCREASING LOCAL     DISCRETION	7			1							
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BASE PROGRAM RECOMMENDATIONS	PRIMARY POLICY	FEDERAL COORDIN- ATION IMPACT	INCENTIVE TO STATES	ROLE OF CITY HALL	ROLE OF NEIGHBOR- HOOG	ECONOMIC DEVELOP MENT	FISCAL CONDITIONS	ATTRACTIVE LIVABLE COMMUNITIES HOUSING	SPRAWL EFFICIENT LAND SETTLEMENT PATTERNS	RACISM DISCRIMI- NATION	MOBILITY
HUD — COMPREHENSIVE PLANNING ASSISTANCE PROGRAM — 701		·									
• CLARIFY OBJECTIVES	7	1		1					•		
PROVIDE MULTI YEAR FUNDING	7	1		1		. :					
e USE 701 TO PROVIDE STATE INCENTIVES	7		10	1							
STRENGTHEN MANAGEMENT OBJECTIVES OF 701	. 7		-								
SECURE EXECUTIVE ORDER FOR SINGLE REGIONAL PLANNING AGENCY	7	1	-	-							
ADD IMPACT INDICATORS TO A-95 REVIEW     AND COMMENT	7	-	10	~							
REQUIRE A-95 AGENCIES TO INFORM HUD OF NEGATIVE RECOMMENDATIONS BECAUSE OF ANTI - URBAN IMPACT	7	~	-	1							
HUD — NEW TOWNS											
e REORIENT FROM SATELLITE PROGRAM TO NEW TOWN - INTOWN PROGRAM	7				-				-	1	
SIMPLIFY PROCEDURES CONCERNING     APPLICATIONS	7		~	~							
APLIFY GUIDELINES	7		10	1							
CLARIFY COVERAGE	7		سر	1							

						URBAN	POLICIES				
BASE PROGRAM RECOMMENDATIONS	PRIMARY POLICY	FEDERAL COORDIN- ATION IMPACT	INCENTIVE TO STATES	ROLE OF CITY HALL	ROLE OF Meighbor- Hood	ECONOMIC DEVELOP- MENT	FISCAL CONDITIONS	ATTRACTIVE LIVABLE COMMUNITIES HOUSING	SPRAWL EFFICIENT LAND SETTLEMENT PATTERNS	RACISM DISCRIMI- NATION	JOB MOBILIT
HUD — HOUSING ASSISTANCE OF LOW & MODERATE INCOME HOUSEHOLDS	7	t. *		:							
PROVIDE SPECIAL HOUSING ALLOCATION     ASSISTANCE TO LOCAL GOVERNMENTS TO     ENCOURAGE CREATIVE APPROACHES TO     REVITALIZING NEIGHBORHOODS	7			-	1						
COMBINE HOUSING RESOURCES WITH COMMUNITY DEVELOPMENT RESOURCES	7.	10									
STRONGLY ENCOURAGE AREAWIDE HOUSING OPPORTUNITY PLANS THROUGH SPECIAL AWARD OF SECTION 8 & CDBG FUNDS	10			~						1	
• SET ASIDE 5% OF SECTION 8 FUNDS FOR HOUSING FOR HANDICAP	7				1			-	: .	سا	
REQUIRE OWNERS OF BUILDINGS, ELIGIBLE FOR SECTION 8 ASSISTANCE, TO UNDERTAKE SOME BUILDING MODERNIZATION	7				10						
										-	
			[								
HUD — SECTION 235 & TARGETED TANDEMS			,					*- ·			
SPECIFIC TARGETING & REDUCTION IN INTEREST RATES	7				-	,			1	1	1
INTIATE TARGETED TANDEM	7				1					1	Ţ
GNMA MARKET SUPPORT	7				1				1	1	
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HUD — DIRECT LOANS FOR ELDERLY 202											
SIMPLIFIED DEVELOPMENT PROCESS:	7	1		1	/						
TECHNICAL ASSISTANCE TO MINORITY DEVELOPERS	. 7			1	1					1	
TARGET TO HANDICAP; SMALL GROUP HOMERS	7	·		-	~					1	

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BASE PROGRAM RECOMMENDATIONS	PRIMARY PÓLICY	FEDERAL COORDIN- ATION IMPACT	INCENTIVE: TO STATES	ROLE OF CITY HALL	ROLE OF HEIGHBOR- HODO	ECONOMIC DEVELOP- MENT	FISCAL Conditions	ATTRACTIVE LIVABLE COMMUNITIES HOUSING	SPRAWL EFFICIENT LAND SETTLEMENT PATTERNS	RACISM DISCRIMI- NATION	JOB Mobility
HUD — PUBLIC HOUSING											
REVISE MODERNIZATION FORMULA TO ENCOURAGE MODERNIZATION OF OLDER CENTRAL CITY PROJECTS	7				~	~				-	-
TARGET SPECIAL ALLOCATION OF PUBLIC HOUSING	7			1	. "	-				1	
CREATE IMMEDIATELY A DEMONSTRATION     PROGRAM USING TENANTS & NEIGHBORHOOD     RESIDENTS IN REPAIRS & MANAGEMENT OF     HUD OWNED PROJECTS	7				~					-	~
OUSE CETA FUNDS FOR TRAINING FOR HOUSING REPAIR & MANAGEMENT	7					· :				1.	10
• INSTITUTE TIGHT MANAGEMENT REVIEWS  & STANDARDS SIMILAR TO HUD/FHA INSURED	7	<b>1</b>		~	ļ.					-	
HUD - SINGLE FAMILY MORT. INS.		.*									
e GRADUATED MORTGAGE PAYMENT	7				ł:						
oELIMINATION OF HUD/FHA INSPECTORS	7	10				*4		1			
VESTITUTION OF LOCAL CODES FOR NIMUM PROPERTY STANDARDS	7			1			·				
HOMEOWNERS WARRENTY	.7				-						
•SINGLE TRACK PROCESS (E.G. SECTION 8 WITH MULTIFAMILY INSURANCE)	7	1									
OINSURANCE OF EXISTING MULTIFAMILY BLDGS	7	· · · · ·						•		1	
OINITIATE METHODS TO IMPROVE MANAGEMENT PROCEDURES (E.G. COMPUTERIZED MONITORING PERFORMANCE STANDARDS).	•7	~									
© INITIATE STANDARDS TO IMPROVE ACCESSIBILITY OF HANDICAPPED IN HUD/FHA INSURED PROJECTS	,	1	-				-			~	
OINCREASE TENANT PARTICIPATION IN MANAGEMENT	7	10		- :	-  - 						
ORELATE CLOSELY WITH DOL TO EMPLOY RESIDENTS IN REPAIR AND MANAGEMENT OF HUD SECURED PROJECTS	7	~			~			:	:		
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						URBAN	POLICIES				:
BASE PROGRAM RECOMMENDATIONS	PRIMARY POLICY	FEDERAL COORDIN- ATION IMPACT	INCENTIVE TO STATES	ROLE OF CITY HALL	ROLE OF NEIGHBOR- HOOD	ECCNOMIC DEVELOP- MENT	FISCAL CONDITIONS	ATTRACTIVE LIVABLE COMMUNITIES HOUSING	SPRAWL EFFICIENT LAND SETTLEMENT PATTERNS	RACISM DISCRIMI- NATION	MOBILI
EDA — TITLES I & II — PUBLIC WKS.					].						
TARGET PROGRAMS - CITIES IN DISTRESS	5			10		<del></del>	10		1	10	10
TIE PROGRAM TO SPECIFIC CITY PLANS	5	1		1	1		1		1		1
DEVELOP STRONG MONITORING SYSTEM &     EARLY FEEDBACK	5	~									
PROVIDE SPECIFIC LINKS TO OTHER AGENCIES ECONOMIC & COMMUNITY DEVELOPMENT PROGRAMS	5	-									
EDA — TITLE IX — SPECIAL ADJUSTMENT ASSIST.					÷ . • •						
TARGET PROGRAMS — CITIES IN DISTRESS     (FULL USE OF NEW AMENDMENT)	5			-			~		1	1	1
© REVISE GUIDELINES TO DESIGNATE COMMUNITIES OF 25,000 TO 250,000 FOR ASSISTANCE				-				· : .	~		-
TIE PROGRAM TO COMMUNITY PLANS & STRATEGIES	5	~		-			~		-		
O JOINT USE OF VARIOUS PROGRAMS IN EDA; RELY INCREASINGLY ON LOCAL PLANS	. 5	~		1			4				
I — TITLE II — BUSINESS DEVELOPMENT LOANS		5 °									
o TOUGHEN DEDP QUIDELINES	5			10	1		1			10	1
• TARGET PROGRAM ON CITIES IN DISTRESS	5			1			1		<i></i>	-	1
9 STREAMLINE/DECENTRALIZE Administration	5	"		~				. :			
• TIGHTEN & ENFORCE PROJECT SELECTION CRITERIA (BENEFITS TO LONG TERM UNEMPLOYED)	5	~			-						
ARRANGEMENTS WITH OTHER AGENCIES CONCERNING JOINT USE OF FUNDS; JOINT STRATEGIES	5	~		~							
COORDINATE BUSINESS & INFRASTRUCTURE PROGRAMS AROUND LOCALLY PREPARED PLANS	5	~		-			-				-
EDA — 304 — TITLE III — SUPPLEMENTAL ASSIST.	· .				·. ·	·. ·		. :	·		
PERMIT STATES FLEXIBLE USE OF FUNDS     RATHER THEN PROJECT BY PROJECT	5		~		1, 2						
SHIFT RESOURCES TO BETTER SUPPORT LOCAL CAPACITY BUILDING	5			~							
COORDINATE 304 ASSISYANCE WITH LOCAL ECONOMIC DEVELOPMENT AID THROUGH STATE & LOCAL PLANS	5		10	~							
EVALUATE USE OF EDA INCENTIVE TO INCREASE STATE PLAN & ECONOMIC DEVELOPMENT INCENTIVES	5		-								
REQUIRE WORK PROGRAMS FOR EXPENDITURE OF INVESTMENT DOLLARS	5			10		ļ ;			\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \		<u> </u>
PEVELOP FORMAL AND INFORMAL LINKS WITH OTHER AGENCIES (PLANNING &	5	1		-							

	- :					URBAN	POLICIES				
BASE PROGRAM RECOMMENDATIONS	PRIMARY POLICY	FEDERAL COORDIN ATION IMPACT	INCENTIVE TO STATES	ROLE OF CITY HALL	ROLE OF NEIGHBOR- HOOD	ECONOMIC DEVELOP- MENT	FISCAL CONDITIONS	ATTRACTIVE LIVABLE COMMUNITIES HOUSING	SPRAWL EFFICIENT LAND SETTLEMENT PATTERNS	RACISM DISCRIMI- NATION	JOB MOBILIT
EDA — TITLE III — SECTION 301 & 302 —	T.A. &	PLNG.					-	,			
TARGET FUNDS TO IMPROVE CITY     DEVELOPMENT CAPACITY	5			1							
TOUGHEN PREREQUISITES IN OEDP     LINKING LOCAL CAPACITY, PLANS &     ECONOMIC DEVELOPMENT TOOLS	5	1		1							
COORDINATE WITH OTHER AGENCIES — WITH RESPECT TO PLANNING & TECHNICAL ASSISTANCE EFFORTS	5										
9 TIGHTEN REGULATIONS CONCERNING USE OF PUBLIC INVESTMENT TO LEVERAGE PRIVATE INVESTMENT	5			1							
STRENGTHEN POLICY MAKING & BUDGETING AT LOCAL LEVEL	5			1							
EDA — ACCELERATED PUBLIC WORKS				· · · · · · · · · · · · · · · · · · ·					•		
ENFORCEMENT OF SET-ASIDES     FOR MINORITY CONTRACTORS	10					1				1	
ALLOCATION OF JOBS TO LONG TERM     UNEMPLOYED & MINORITY WORKERS	10			:		1				1	
EQUIRE TRAINING PROGRAMS VITH FUNDED PROJECTS	10					1				1	
MANAGE "LOWEST BIDDER REQUIREMENTS", SO THAT FIRMS COULD PAY EXTRA COST OF HIRING, TRAINING & EMPLOYING DISADVANTAGED WORKERS	10			-		1				1	•
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						URBAN	POLICIES			٠.	
BASE PROGRAM RECOMMENDATIONS	PRIMARY POLICY	FEDERAL COORDIN- ATION IMPACT	INCENTIVE TO STATES	ROLE OF CITY HALL	ROLE OF NEIGHBOR- HOOD	ECONOMIC DEVELOP- MENT	FISCAL CONDITIONS	ATTRACTIVE LIVABLE COMMUNITIES HOUSING	SPRAWL EFFICIENT LAND SETTLEMENT PATTERNS	RACISM DISCRIMI- NATION	JOB Mobilit
EPA — WASTE WATER FACILITY GRANTS								•			:
TIGHTLY TIE THE FACILITY CONSTRUCTION FUNCTIONS WITH 208 RESOURCES PLANNING	7			10		-	N	** .	-		
STRENGTHEN ROLE OF REGIONAL AGENCIES IN DEALING WITH CITY & SUBURBAN WASTE WATER NEEDS	7	~		~					1		
PREDUCE PROGRAM'S URBAN SPRAWL POTENTIAL BY: DEEMPHASIZING FUNDING FOR NEW & EXCESS WASTE WATER FACILITIES (& CAPACITY); LIMITING STATE COLLECTOR SEWER & DRINKING WATER PROSPECTS TO 5% OF FUNDS; REVISE DESIGN PERIOD; REVISE METHOD OF COST EFFECTIVENESS	8	1		1	1	4	1	~			
B REVISE THE MATCH SO THAT FEDERAL & STATE ASSISTANCE WOULD BE 95% FOR WASTE WATER FACILITIES	7		~	~	:		l d		1		
EPA — 208 AREAWIDE WASTE WATER TREATMENT PLANNING GRANTS											
D DEVELOP CLOSER LINKS TO OTHER FEDERALLY ASSISTED PLANNING PROGRAMS; COORDINATE PLANNING THRU NGLE REGIONAL AGENCY	7	~		~		100	~		-		
E SECTION 201 FACILITIES TO 208 PLANS	7			v		100	10		1A		
CHANGE GUIDELINES SO AS TO NOT PROMOTE SPRAWL	8		-	1	صر	1		-			
FOCUS ON PROBLEMS OF EXISTING URBAN AREAS	7		1	1	1		~				
EPA AIR QUALITY					- "						
PROVIDE PLANNING ASSISTANCE TO LOCAL AIR QUALITY AGENCIES	7	~		1					1/		~
TIE EPA EFFORTS TO ECONOMIC ASSISTANCE	7	~				1	V.				
ESTABLISH PERFORMANCE CRITERIA CONCERNING AIR POLLUTION CRITERIA	7		<b>1</b>	1		10	10				1
LINK AIR QUALITY STANDARDS TO OTHER AGENCY'S DEVELOPMENT PROGRAMS	7	10									
				-							

						URBAN	POLICIES				
BASE PROGRAM RECOMMENDATIONS	PRIMARY POLICY	FEDERAL COORDIN- ATION IMPACT	INCENTIVE TO STATES	ROLE OF CITY HALL	ROLE OF NEIGHBOR- HOOO	ECONOMIC DEVELOP- MENT	FISCAL CONDITIONS	ATTRACTIVE LIVABLE COMMUNITIES HOUSING	SPRAWL EFFICIENT LANO SETTLEMENT PATTERNS	RACISM DISCRIMI- NATION	
DOT URBAN HIGHWAY SYSTEM											
9 CONSOLIDATE FHWA & UMTA PLNG. FUNDS (REQUIRES LEGISLATION)	7	1	1	1					~		
MAKE PLNG, GRANTS DIRECTLY TO DESIGNATED MPO'S IN URBANIZED AREAS OVER 1 MILLION POPULATION (REQUIRES LEGISLATION)	7	~	~	-		b					-
MAKE FUNDS ELIGIBLE FOR ALL     TRANSPORTATION PLANNING ACTIVITIES     (REQUIRES LEGISLATION)	7	~	~	_		,					~
PREQUIRE ALL AREAS TO CONSIDER LONG- RANGE RANGE LAND USE PLANS, DEVELOPMENT OBJECTIVES & OVERALL SOCIAL, ECONOMIC, ENVIRONMENTAL SYSTEM PERFORMANCE & ENERGY CONSERVATION GOALS AND OBJECTIVES (REQUIRES LEGISLATION)	7	10	,	~					-		~
PLACE EMPHASIS ON BETTER USE OF EXISTING SYSTEMS	7				~	~	~		100		
ALLOW GREATER FUND FLEXIBILITY AND TRANSFERABILITY AMONG PROGRAMS GEQUIRES LEGISLATION)	7	~	V.	1	~		~				
KE THE FEDERAL SHARE THE SAME FOR HIGHWAY & PUBLIC TRANSPORTATION (REQUIRES LEGISLATION)	7	~	<i>V</i>	1			10		-		~
B REQUIRE GOVERNORS & LOCAL OFFICIALS TO DESIGNATE RECIPIENTS FOR URBAN HIGHWAY FUNDS IN URBANIZED AREAS WITH A FOPULATION OVER ONE MILLION (REQUIRES LEGISLATION)	7	-	-	-		10	-				
ALLOW URBANIZED AREAS TO USE HIGHWAY FUNDS FOR ANY ROAD OR STREET NOT ON THE PRIMARY OR INTERSTATE SYSTEM (REQUIRES LEGISLATION)	7	~	~	_	_						1
DOT INTERSTATE HIGHWAY TRANSFERS											
• INCREASE FEDERAL SHARE FOR INTERSTATE TRANSFER PROJECTS (BOTH HIGHWAY & TRANSIT) TO 90%	7					~					~
DOT SECTION 3 MASS TRANSIT CAPITAL GRANT PROGRAM	7										
DIRECT PROGRAM PRIMARILY TO MAJOR BUS FLEET EXPANSION & NEW FIXED GUIDEWAY PROJECTS, INCLUDING EXTENSION OF EXISTING SYSTEMS	7			- : <u>-</u> : -	~	-	-		*.*		10
REQUIRE THE GOVENOR, LOCAL OFFICIALS &     TRANSIT OFFICIALS TO JOINTLY DESIGNATE     A SINGLE RECIPIENT FOR EACH PROJECT     (REQUIRES LEGISLATION)	7		~	~							

						ÜRBAN	POLICIES				-
BASE PROGRAM RECOMMENDATIONS	PRIMARY POLICY	FEDERAL CODRDIN- ATION IMPACT	INCENTIVE TO STATES	ROLE OF CITY HALL	ROLE OF NEIGHBOR- HDDO	ECONOMIC DEVELOP- MENT:	FISCAL CONDITIONS	ATTRACTIVE LIVABLE COMMUNITIES HDUSING	SPRAWL EFFICIENT LAND SETYLEMENT PATTERNS	RACISM DISCRIMI- NATION	JOB MOBILITY
DOT SECTION 3 MASS TRANSIT							-				
© ENCOURAGE CITIES TO DEVELOP		Γ	T	1	T	T	1	r	Γ		1
COORDINATED PROPOSAL PACKAGES INVOLVING THE USE OF HUD & EDA FUNDS THAT ADDRESS A WIDE RANGE OF ACTIVITIES SUCH AS HOUSING, ACCESS TO EMPLOYMENT, IMPROVED TRANSPORTATION, URBAN REVITALIZATION & ECONOMIC DEVELOPMENT	7			_							~
<ul> <li>REQUIRE A CAREFUL ANALYSIS OF ALTERNATIVES PRIOR TO ANY INVESTMENT COMMITMENT</li> </ul>	7	~		~							~
DOT — SECTION 5											
TRANSIT ASSISTANCE  • ADJUST THE TRANSIT APPORTIONMENT FORMULA TO ACCOUNT FOR PROPOSED CHANGES IN USE & MAKE IT MORE SENSITIVE TO LARGE URBAN AREA PUBLIC TRANSPORTATION NEEDS (REQUIRES	7	-		_		_					-
LEGISLATION)  • REPLACE EXISTING REQUIREMENTS FOR A  LOCAL MATCHING SHARE & MAINTENANCE F EFFORTS REQUIREMENTS FOR OPERATING SSISTANCE WITH A REQUIREMENT THAT NOT MORE THAN ONE-THIRD OF THE TOTAL BE PAID FROM FEDERAL FUNDS (REQUIRES LEGISLATION)	7	_		_							
MAKE THE TRANSIT FORMULA FUNDS THE SOURCE OF ASSISTANCE FOR ALL ROUTINE CAPITAL ACTIVITIES SUCH AS ROLLING STOCK REPLACEMENT & SYSTEM MODERNIZATION, AS WELL AS TRANSIT OPERATING ASSISTANCE (REQUIRES LEGISLATION)	7	1		,			~	-			-
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						URBAN	POLICIES				
BASE PROGRAM RECOMMENDATIONS	PRIMARY POLICY	FEDERAL COORDIN- ATION IMPACT	INCENTIVE TO STATES	ROLE OF CITY HALL	ROLE OF NEIGHBOR- HOOD		FISCAL	ATTRACTIVE LIVABLE COMMUNITIES HOUSING	SPRAWL EFFICIENT LAND SETTLEMENT PATTERNS	RACISM DISCRIMI- NATION	JUB
DOL — PUBLIC SERVICE EMPLOYMENT — CETA II & VI			,						,		
IMPROVE TARGETING BY TAKING INTO ACCOUNT UNDERCOUNTING OF UNEMPLOYED	10			~	-	1	-			~	
BASE PSE ON AUTOMATIC FORMULA	10				<b>V</b>					1	·
TIGHTEN ELIGIBILITY CRITERIA	10				M	10				V	
IMPROVE PLACEMENT BY ESTABLISHING     PLACEMENT GOALS; IMPROVE     MONITORING & LIMITING DURATION OF     PSE EMPLOYMENT	10					~				<b>"</b>	
DISCOURAGE SUBSTITUTION BY TIGHTENING ELIGIBILITY	10					~				1	
SHIFT EMPHASIS TO STRUCTURAL TARGETING & MANPOWER DEVELOPMENT	10					~				~	
IMPROVE LINKS WITH OTHER AGENCIES'     DEVELOPMENT PROGRAMS	10	10									
DOL — SPECIAL GROUPS & YOUTH — CETA III & IV											
IMPROVE TARGETING, WHILE CONTINUING SPECIAL PROGRAMS UNDER III & IV	10					10				1/	
MPROVED MONITORING & EVALUATION	10	10	10		<u> </u>	L	L	L	İ		
— EMPLOYMENT & TGN. — CETA TITLE I						•					
REEVALUATION OF FORMULA TO IMPROVE     TARGETING	10			,		"				"	
o IMPROVE MONITORING & EVALUATION	10	10	-10	1							<u> </u>
IMPROVE LINKS TO OTHER AGENCY PROGRAMS THROUGH TECHNICAL ASSISTANCE AND INCENTIVES TO PRIVATE SPONSORS	10	~	M	~							c
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BASE PROGRAM RECOMMENDATIONS	PRIMARY POLICY	FEDERAL COORDIN- ATION IMPACT	INCENTIVE TO STATES	ROLE OF CITY HALL	ROLE OF HEIGHBOR- HOOD	ECONOMIC DEVELOP- MENT	FISCAL CONDITIONS	ATTRACTIVE LIVABLE COMMUNITIES HOUSING	SPRAWL EFFICIENT LAND SETTLEMENT PATTERNS	RACISM DISCRMI- HATION	
SBA — SMALL BUSINESS LOAN PROGRAM 7(a)										-	
STREAMLINE LOAN PROCESSING     PROCEDURES; ESTABLISHMENT OF     RESPONSE DEADLINES	5					1	1				
ESTABLISH UNIFORM RISK DEFINITIONS  & ASSESSMENTS POLICIES FOR SBA  FIELD OFFICES	6	1									
EVALUATE POSSIBILITY OF ALLOWING APPROVED PRIVATE LENDERS TO APPROVE LOAN GUARANTEE REQUESTS UP TO PRE—SET AMOUNT, SIZE, TERM	5					1	10				
NEGOTIATE WITH BANKS IN ORDER TO GIVE GREATER DISCRETION IN HANDLING LOAN PROBLEMS BEFORE REQUIRING FORECLOSURE	5				•	1	1	·			
• INCREASED TRAINING OF SBA REGIONAL & FIELD STAFF CONCERNING URBAN PRIORITIES	5	1.									
BA -SBIC'S & MESBIC'S			•			-		-			
STRUCTURE SBIC'S & MESBIC'S TO EN - OURAGE PRIVATE RISK IN HIGH RISK AREAS	-5				1				·	1	
e REVIEW DIRECT CONTRIBUTIONS FOR PROFESSIONAL & ADMINISTRATIVE COSTS OF SBIC'S & MESBIC'S	10		·			1	1			1	~
D EVALUATE WAYS TO ENCOURAGE CITIES TO CHARTER, ASSIST, & SUPPORT SBIC'S & MESBIC'S	10			1		1	1			1	1
SBA — LDC											
PROVIDE SBA TECHNICAL ASSISTANCE TO LDC'S	4		!	1		1	/	•			1
INCREASE SBA STAFF UNDERSTANDING OF ROLE OF LDC'S (TECHNICAL ASSISTANCE)	4			1		1	1			,	1
STREAMLINE APPLICATION PROCEDURES TO ELIMINATE UNNECESSARY DELAYS	4.			1							1
EXAMINE WAYS TO GIVE GREATER LOAN     APPROVAL & DEFAULT PREVENTION TO     LDC'S & LOCAL FINANCIAL INSTITUTIONS	4			1		1					1
HELP EQUIP AND TRAIN NON SBA PEOPLE     TO ASSIST IN FINANCIAL     PACKAGING	4		•	1		1	1			·	1
SEEK A LONGER TERM ALTERNATIVE     SOURCE OF FINANCING FOR LDC'S						1					
				-						·* .	

						URBAN	POLICIES				
BASE PROGRAM RECOMMENDATIONS	PRIMARY POLICY	FEDERAL COORDIN- ATION IMPACT	INCENTIVE TO STATES	ROLE OF CITY HALL		ECONOMIC DEVELOP MENT	FISCAL	ATTRACTIVE LIVABLE COMMUNITIES HOUSING	SPRAWL EFFICIENT LAND SETTLEMENT PATTERNS	RACISM DISCRIMI NATION	JOB MOBILIT
HEW SOCIAL SERVICES TITLE XX	-			'	,						
PASS THROUGH TO CITY HALLS	7	T		10	1		1			1	
MAINTENANCE OF EFFORT - STATES	7.		V	:				,			
IEW HEALTH											
EXPAND FAMILY HEALTH SERVICES	7 .	1	<u> </u>	1	-						
SIMPLIFY GUIDELINES	7	1	1	10			-				
SHIFT BALANCE OF NATIONAL HEALTH SERVICE TO URBAN AREAS	7	-								~	
MPROVE COORDINATION IN ADOLESCENT PREGNANCY PROGRAM	7	1	~	11		·		·			
HEW ESEA						_					
TARGET SUPPLEMENT FUNDS	7			10	100		10			10	
SECURE GREATER STATE MATCH	7		10	M	10	·	س				
SCHOOL BASED EMPLOYMENT PROGRAMS	7				سنا	10				1	1
ALTERNATIVE HIGH SCHOOLS	7				<b>"</b> .	1				10	
9 TOUGHEN EVALUATION	7	1	10	1	10					10	
TOUGHEN ENFORCEMENT OF PRIVATE SCHOOL BENEFITS	7			~	.~						
GREASURY — GENERAL REVENUE RING (GRS)			•								
EVELOP COMPREHENSIVE EVALUATION OF IMPACT & ALTERNATIVE OPTIONS	8		- 1	~	~	~					
TREASURY ARFA								:			
e INCREASING OF TARGET PROGRAMS	6			10	10	1	10	. 10		10	1
• ELIMINATE CURRENT RESTRICTIONS ON OPERATING/CAPITAL EXPENDITURES	6			~		-	"	~			1
• ELIMINATE REQUIREMENT THAT FUNDS ARE SPENT WITHIN SIX MONTHS	6			1							
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						URBAN	POLICIES				
BASE PROGRAM RECOMMENDATIONS	PRIMARY POLICY	FEDERAL COORDIN ATION IMPACT	INCENTIVE TO STATES	ROLE OF CITY HALL	ROLE OF NEIGHBOR- HOOD	ECONOMIC DEVELOP- MENT	FISCAL CONDITIONS	ATTRACTIVE LIVABLE COMMUNITIES HOUSING	SPRAWL EFFICIENT LAND SETTLEMENT PATTERNS	RACISM DISCRIMI- NATION	JOB MOBILITY
CSA — COMMUNITY ECONOMIC DEVELOPMENT (CED)											
PROVIDE ADEQUATE MANAGEMENT/ TECHNICAL SERVICES	7			-		~	~				
e EXPAND TECHNICAL ASSISTANCE TO CDC'6	7					10	1				
9 USE WELL MANAGED CDC'S AS FOCUS FOR NEIGHBORHOOD PILOTS	7				~	~	1			1	1
FORMAL ARRANGEMENTS LINKING CDC's     TO RANGE OF FEDERAL AID	7	10									
D TOUGHEN MONITORING & EVALUATION	7	10		10							1
CSA — COMMUNITY ACTION PROGRAM (CAP)		٠.									
FREE UP SUPPORT FUNDS	7	1		T	,	1	10	<u> </u>	<u> </u>		10
MAKE ADMINISTRATIVE LIMITATIONS MORE FLEXIBLE	7 .	~				~	~				1
SHIFT EMPHASIS FROM "GAP" FILLING SERVICES	7	~	,		•	-	-				10
EVELOP FORMAL LINKS TO OTHER AGENCY OGRAMS	7	~									
OUGHEN MONITORING & EVALUATION	7	1		1							
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# URBAN POLICY REVIEW OF EXISTING PROGRAM PERFORMANCE

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NEIGHBORHOODS

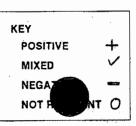
## URBAN POLICY REVIEW OF EXISTING PROGRAM PERFORMANCE

						- 0							
	FEDERAL	INCENTIVE	ROLE	ROLE OF	ECON	OMIC DEVELOP	MENT	FISCAL	CONDITION	ATTRACTIVE	SPRAWL	RACISM	JOB
	COORDINATION	STATES	OF CITY HALL	NEIGHBOR- HOOD	TAX BASE	JOBS	RESTRUCTURE ECONOMY	IMMEDIATE RELIEF	REFORM	COMMUNITIES HOUSING	LAND SETTLEMENT PATTERNS	DISCRIMI - NATION	MOBILITY
EDA												· .	
TITLE I & II-PUBLIC WORKS	V	+	u	epa)	~	~	+		+	. /			
TITLE IX-SPECIAL ADJUSTMENT ASSIST.	V	+		-	V	V	+	. 🗸	+	. ~	V .	~	~
TITLE II-BUSINESS LOANS	V	-	V	V	V	~		te de la constitución de la cons			1		سنن
TITLE III-304 SUPPLEMENTAL GRANTS	V.	+	V	0	~	0	~	0			2		مين
TITLE III-301/302 TECHNICAL ASSIST. AND PLANNING	V	+	V	0	~	0	~	0	+		0		-
ACCELERATED PUBLIC WORKS	V	0	+ .	V	V	+	<b>/</b>	+	· V	0	C	/	~
HUD													
NEW TOWNS		/	1	0	-	/		(	-	·/	+ .	1	~
PUBLIC HOUSING	-	/	V	V	/		Ü	<i>′</i> .	2	_	V	1	
SECT. 2035 HOUSING MORTGAGE	-	2	O.	/	/	+	0	Ć	./	~	<del></del>		1/
SECT. 235- ASSISTED SINGLE FAMILY HOUSING		0	0	1	0	+	0	Ç	0	/	:/-	+	
SECT. 202-ELDERLY HOUSING LOANS		2	0	~	C	+	0	$\circ$	. 0	~		V	C
SECT. 8- HOUSING ASSISTANCE PAYMENTS	V	O	0.	+			$\circ$	$\circ$	C	/	/	+	+
312-REHAS. LOANS		$\supset$	+	+	+	+	-	O		<del> </del>	+	اسما .	<u>``</u>
CDBG-COMMUNITY DEVELOPMENT BLOCK GRANTS		-	+	/	1		~	0		+			
UDAG-URBAN DEVELOPMENT ACTION		+	+	/	+		500	/	+	+	+	·//	ممس
701-COMPREH. PLNG.ASSIST.	V	+			~	()	~	O		+	V		1/
									`	• •			
DOT					·							• .	
URBAN SYSTEM-HIGHWAYS		+	~		V	V		$\circ$	V		-		+
INTERSTATE TRANSFERS-HIGHWAYS	+	+	+	V	V	+		C		+	+		+
SECTION 3 MASS TRANSIT CAPITAL  GRANT PROGRAM	V	V.	· L	~	V	+		Ç		+	+		1
SECTION 5 TRANSIT ASSISTANCE		0	+		C	~	()	+	2	V	+		+
DOOLTING 1 NE	0.4.70/5												

REY POSITIVE + NEGATIVE -

## URBAN POLICY REVIEW OF EXISTING PROGRAM PERFORMANCE

V	FEDERAL	INCENTIVE	ROLE	NEIGHBOR-	ECON	OMIC DEVELO	PMENT	FISCAL C	ONDITION	ATTRACTIVE LIVABLE	EFFICIENT NACION	JOB	
	CODRDINATION IMPACT		OF CITY HALL		TAX BASE	JOBS	RESTRUCTURE ECONOMY	IMMEDIATE RELIEF	REFORM	COMMUNITIES HOUSING	LAND SETTLEMENT PATTERNS	DISCRIMI - NATION	MDBILIT.
SBA													
SMALL BUSINESSLOANS7(a)		C	<b>/</b>	✓	<b>/</b>	<b>✓</b>	<b>/</b>	<b>✓</b>	<b>\</b>	<b>/</b>		<b>/</b>	1
SBIC, MESBIC		0	· J	<b>✓</b>	. 🗸	<b>V</b>	<b>/</b>	<b>✓</b>	<b>&gt;</b>	<b>/</b>	+ :	+	1
LDC - LOCAL DEVEL. CORP.	· 🗸	0	<b>V</b>	<b>V</b>	<b>✓</b>	<b>✓</b>	<b>V</b>	<b>✓</b>	<b>&gt;</b>	<b>/</b>	<b>√</b>	<b>/</b>	<b>/</b>
IEW													
TITLE XX- BLOCK GRANTS	<b>✓</b>	+		<b>/</b>	0	· 🗸	0	<b>V</b>	<b>V</b>	<b>/</b>	0	<b>✓</b>	<b>V</b>
ESEA - ELEMENTARY & SECONDARY EDUC.	<b>V</b>	+	<b>V</b>	. ✓	0	<b>√</b>	0	· <b>/</b>	<b>V</b>	<b>V</b>	0	<b>✓</b>	<b>V</b>
HEALTH - SERVICE DELIVERY	<b>V</b>	+	<b>V</b>	<b>✓</b>	0	<b>✓</b>	0	0	<b>✓</b>	<b>V</b>	0 .	<b>V</b>	<b>V</b>
CSA											. :="	,	
CED - COMMUNITY ECONOMIC	-	0	<b>V</b>	<b>V</b>	<b>/</b>	<b>/</b>	<b>/</b>	<b>/</b>		<b>✓</b>	С	+	<b>/</b>
CAP - COMMUNITY ACTION	<b>V</b>	· V	<b>/</b>	+	0	<b>✓</b>	0	0	0	+	. 0	+	V
.EPA								:					
208 - AREAWIDE WASTE	<b>✓</b>	+.		0	<b>V</b>	0	<b>V</b>	0		V	·	/	0
201 - WASTE WATER FACILITY		-4-	<b>V</b>	<b>/</b>	<b>V</b>	<b>V</b>	<b>✓</b>	<b>✓</b>	<b>✓</b>	<b>✓</b>		<b>/</b>	V
AIR QUALITY - GRANTS	<b>✓</b>	+	+	+	+	+	+	0	+	+	+	0	0
REASURY													
GRS – GENERAL REVENUE SHARING	V	+	+	/		<b>/</b>	<b>/</b>	+	<b>V</b>	<b>/</b>	<b>✓</b>	_ ✓	<b>/</b>
ARFA - ANTI-RECESSION FISCAL	<b>/</b>	+	+	<b>V</b>	+	<b>V</b>	<b>/</b>	+	+	V	+	<b>/</b>	<b>V</b>
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## URBAN POLICY REVIEW OF EXISTING PROGRAM PERFORMANCE

		FEDERAL	INCENTIVE	ROLE	ROLE OF	ECONOMIC DEVELOPMENT		FISCAL C	NOITION	ATTRACTIVE LIVABLE	SPRAWL EFFICIENT	RACISM DISCRIMI -	JOB	
		COORDINATION IMPACT	TO STATES	OF CITY HALL	NEIGHBOR - HOOD	TAX BASE	JOBS	RESTRUCTURE ECONOMY	IMMEDIATE RELIEF	REFORM	COMMUNITIES HOUSING		DISCRIMI - NATION	MOBILITY
DOL											•			
CET	A II & VI PUBLIC SERVICE EMPLOYMENT	\ \	+	+	/	<b>/</b>	/	<b>.</b>	+	-	~	0	~	/
	III & IV SPECIAL GROUP NEEDS & YOUTH	~	~	~	<u></u>	0	-		<b>ا</b>	<u></u>	0	0	~	1
	TITLE 1	1	4	~	~	W	-		-	<b>اس</b> ا		0	-	<b></b>

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### URBAN PROGRAM EVALUATION

	TARGETING TO TARGETING TO					ROLE ROLE OF ECONOMIC DEVELOPMENT					ONDITION	ATTRACTIVE SPRAWL EFFICIENT		. :	
	DISTRESSED CITIES	PEOPLE & NEIGHBOR HOODS	COORDINATION IMPACT	TO STATES	OF	DE NEIGHBOR	TAX BASE	JOBS	RESTRUCTURE ECONOMY	IMMEDIATE RELIEF	негонм.	L!VABLE COMMUNITIES/ HOUSING	1 1000	RACISM/ DISCRIMINATION	MOBILITY
CSA				i de			0	L	0	0	0		O		M
OTHER JOB TRAINING			Costa		i de	· · · · · · · · · · · · · · · · · · ·	propertie.		era and them		De Maria.	0	0	i de la constantia de l	
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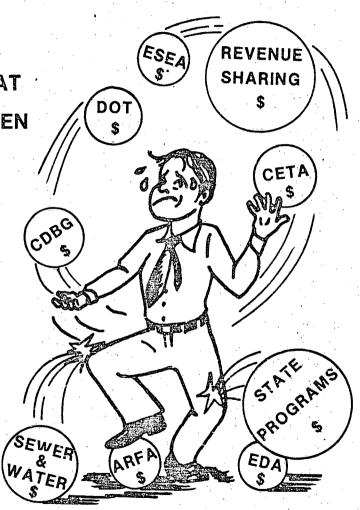
KEY	POSITIVE	NEGATIVE	215273.W
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## LIMITED STATE INVOLVENENT

- FEDERAL AID EXCEEDS STATE AID IN MANY LARGE CITIES
- FEDERAL AID ACCOUNTS FOR APPROXIMATELY 25% OF LOCALLY SECURED FUNDS IN ALL CITIES, WHILE STATE AID IN MANY STATES IS FAR LESS
- ONLY 10 STATES SPENT AT LEAST \$1.0 MILLION DIRECTLY IN 1976
   FOR THE PROVISION OF HOUSING OR COMMUNITY DEVELOPMENT FACILITIES
- ONLY 9 STATES GAVE FUNDS DIRECTLY TO CITIES IN 1976 TO HELP MEET HOUSING AND COMMUNITY DEVELOPMENT NEEDS

MAKE UP 90 PERCENT OF ALL FEDERAL AID GIVEN DIRECTY TO LOCALITIES. THE WAY PROGRAMS ARE ADMINISTERED TAX THE PLANNING AND MANAGEMENT CAPABILITIES OF THE MOST SOPHISTICATED CITIES, AND OVERWHELM THE LESS CAPABLE.

 MANY LOCAL GOVERNMENT INSTITUTIONS ARE FRAGMENTED AND AUTHORITY OF LOCAL OFFICIALS UNCLEAR.

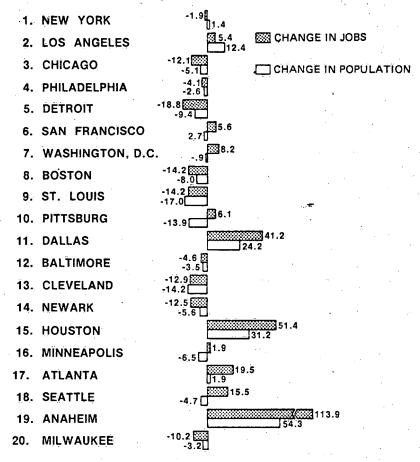


- THE NATION HAS MORE THAN 5 MILLION NON-PROFIT OR VOLUNTARY NEIGHBORHOOD ASSOCIATIONS.
- BETWEEN 35 AND 40 MILLION AMERICANS GIVE THEIR TIME TO WORK THROUGH THESE ORGANIZATIONS EACH YEAR.
- SOME \$40 BILLION IN GOODS AND SERVICES ARE PRODUCED, RAISED AND DELIVERED EACH YEAR THROUGH THESE GROUPS AND THEIR MEMBERS.

### THE ECONOMIC PERFORMANCE OF LARGE CITIES IN THE 70'S, BY REGION

REGION	NUMBER OF CITIES WITH POPULATION 100,000 (1975)	GROWTH IN MANUFACTURING / RETAIL EMPLOYMENT (1969-72) (PERCENT)	AVERAGE UNEMPLOYMENT RATE 1976 (PERCENT)
NORTHEAST	27	-13.6	11.1
NORTH CENTRAL	39	-1.2	7.3
SOUTH	57	21.5	6.8
WEST	37	17.5	8.5

### CHANGE IN CENTRAL CITY JOBS AND POPULATION FOR THE 20 LARGEST SMSAs BETWEEN 1960 AND 1975



OLDER CITIES HAVE LOST A GREAT MANY OF THEIR MIDDLE INCOME RESIDENTS, CHICAGO, FOR EXAMPLE, BETWEEN 1950 AND 1970, GAINED 150,000 HOUSEHOLDS IN THE LOWEST 40% OF INCOME AND LOST 140,000 IN THE TOP 40%

### BOND RATINGS FOR CENTRAL CITIES OF 20 LARGEST SNISAS, 1976

	MOODY'S	STANDARD & POOR		MOODY'S	STANDARD & POOR
NEW YORK CITY	B	N.R.*	DALLAS	AA	AA
LOS ANGELES	AAA	AA	BALTIMORE	<b>A</b> 1	A
CHICAGO	AA	AA	CLEVELAND	A	A
PHILADELPHIA	BAA	<b>A</b> -	NEWARK	BAA	888
DETROIT	BAA	BBB	HOUSTON	AAA	AAA
SAN FRANCISCO	AAA	AA	MINNEAPOLIS	AAA	AAA
WASHINGTON, D.C.	N	.R.	ATLANTA	AA	AA
DSTON	BAA	<b>A</b> -	SEATTLE	AA	AA
ST. LOUIS	A	A	ANAHEIM	<b>A</b> 1	A
PITTSBURGH	A	AA	MILWAUKEE	AAA	AAA

BOLDFACE = (DISTRESSED CITY CATEGORY IN TERMS OF BROOKINGS INSTITUTION "HARDSHIP INDEX")

#### FISCAL PROBLEMS

- LOSS OF \$30.0 BILLION IN MUNICIPAL PURCHASING POWER SINCE 1972 BECAUSE OF INFLATION (25%)
- LOSS OF MIDDLE CLASS PURCHASING POWER (\$40 BILLION) BETWEEN 1974 AND 1977 IN CITIES
- ASSESSED VALUATION IN CENTRAL CITIES BETWEEN 1960 AND 1973 GREW MUCH SLOWER THAN INFLATION

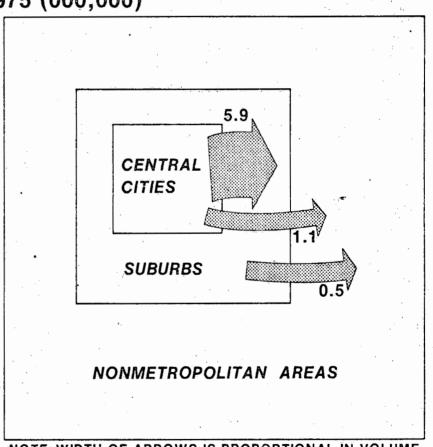
EAST 1.6% SOUTH 4.95% MIDWEST 2.74% WEST 5.40%

- THERE HAS BEEN A .3% DECREASE IN AGGREGATE SERVICE BUDGETS AND A 13% REDUCTION IN AGGREGATE CAPITAL BUDGETS OF THE LARGEST CITIES BETWEEN FISCAL YEARS 1976 AND 1977
- FOR THE 240 LARGEST CITIES, EXPENDITURES INCREASED BY 120% BETWEEN 1967 AND 1972, WHILE FEDERAL AID TO THOSE CITIES INCREASED BY 35%

### MOVEMENT OF PEOPLE AWAY FROM CENTRAL CITIES

1970-1975 (000,000)

- THE PEOPLE WHO ARE LEAVING CITIES TEND TO BE RICHER, BETTER EDUCATED AND YOUNGER
- AMERICAN PEOPLE HAVE ALWAYS BEEN MOVING. IT IS IMPORTANT TO NOTE WHO IS MOVING, WHO IS STAYING, AND WHAT PROBLEMS VAST MOVEMENTS OF PEOPLE AND JOBS ARE CAUSING

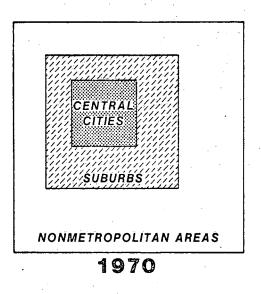


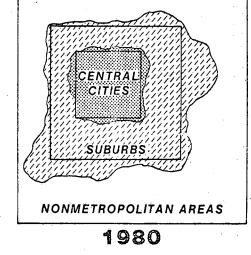
NOTE: WIDTH OF ARROWS IS PROPORTIONAL IN VOLUME OF NET FLOWS AMONG THE THREE AREAS HAPHAZARD

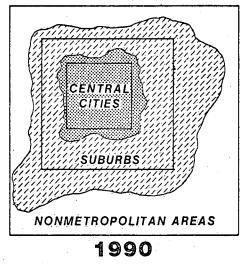
METROPOLITAN

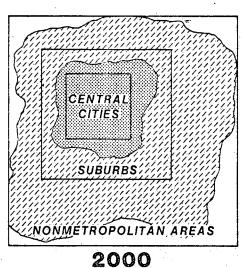
GROWTH

PATTERNS

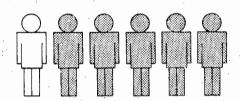




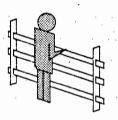




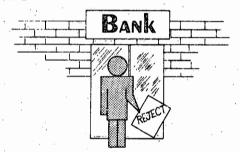
POOR BLACKS ARE FIVE TIMES MORE LIKELY THAN POOR WHITES TO LIVE IN HIGHLY CONCENTRATED POVERTY AREAS WITHIN THE CENTRAL CITIES



MANY SUBURBS ARE STILL NOT ACCESSIBLE TO MINORITIES



BANK LOAN REJECTIONS FOR MINOR-ITIES WERE 50% HIGHER THAN FOR NON-MINORITIES



MINORITIES DENIED TOP AND MIDDLE MANAGEMENT JOBS IN MOST KEY INDUSTRIES



UNEMPLOYMENT RATE BY AGE, SEX, AND RACE 1954 to 1976

